

ORIGINAL

In the United States Court of Federal Claims

No. 16-618L

(Filed: October 7, 2016)

ABIODUN MOHN,

Plaintiff,

v.

THE UNITED STATES,

Defendant.

FILED

OCT - 7 2016

**U.S. COURT OF
FEDERAL CLAIMS**



ORDER OF DISMISSAL

WILLIAMS, Judge.

This matter comes before the Court on Defendant's motion to dismiss. For the reasons stated below, Defendant's motion to dismiss is granted.

Background¹

Plaintiff pro se Abiodun Mohn is a United States citizen and resident of Florida. Plaintiff filed the instant action in this Court on May 25, 2016, and filed an amended complaint on July 14, 2016. Plaintiff identifies 25 U.S.C. §§ 177 and 201 as the bases for this Court's jurisdiction over his claims. Plaintiff alleges that Benjamin, Amanda, and Beatrice Reese were erroneously enrolled as Cherokee Freedmen rather than as full-blood Native Cherokees per the 1880 Authenticated Cherokee Census. Am. Compl. 4. Plaintiff claims that contracts were issued on multiple allotments of land belonging to the Reeses without the approval of the Secretary of the Interior in violation of 25 U.S.C. § 177. Id. at 10.² Plaintiff requests that "contracts, mortgages, conveyances, settlements, etc." affecting the Reeses' appropriated land be deemed void, and that he recover "all monies given in consideration thereof" pursuant to 25 U.S.C. § 201. Id. at 17.

¹ This background is derived from Plaintiff's complaint and attached exhibits.

² Plaintiff also alleges a violation of "25 U.S. Code Subchapter XIII," which the Court construes as a claim under 25 U.S.C. §§ 1779-1779g.

Discussion

Plaintiff has the burden of establishing subject-matter jurisdiction in this Court. See Reynolds v. Army & Air Force Exch. Serv., 846 F.2d 746, 748 (Fed. Cir. 1988). The Court must dismiss the action if it finds subject-matter jurisdiction to be lacking. Adair v. United States, 497 F.3d 1244, 1251 (Fed. Cir. 2007). The Court assumes all factual allegations as true, and will construe the complaint in a manner most favorable to the Plaintiff when ruling on a motion to dismiss pursuant to Rule 12(b)(1). Pennington Seed, Inc. v. Produce Exch. No. 299, 457 F.3d 1334, 1338 (Fed. Cir. 2006).

The filings of pro se litigants are held to “less stringent standards than formal pleadings drafted by lawyers.” Naskar v. United States, 82 Fed. Cl. 319, 320 (2008) (quoting Haines v. Kerner, 404 U.S. 519, 520 (1972)). However, pro se plaintiffs still bear the burden of establishing the Court’s jurisdiction and must do so by a preponderance of the evidence. See Reynolds, 846 F.2d at 748; Tindle v. United States, 56 Fed. Cl. 337, 341 (2003).

The Tucker Act, 28 U.S.C. § 1491(a)(1) (2012), provides that this Court

shall have jurisdiction to render judgment upon any claim against the United States founded either upon the Constitution, or any Act of Congress or any regulation of an executive department, or upon any express or implied contract with the United States, or for liquidated or unliquidated damages in cases not sounding in tort.

The Tucker Act is not money-mandating, but rather is a jurisdictional statute. United States v. Testan, 424 U.S. 392, 398 (1976). To establish jurisdiction, a plaintiff must seek money damages under a source of substantive law. “[T]he claimant must demonstrate that the source of substantive law he relies upon ‘can fairly be interpreted as mandating compensation by the Federal Government for the damages sustained.’” United States v. Mitchell, 463 U.S. 206, 216-17 (1983) (quoting Testan, 424 U.S. at 400); see Jan’s Helicopter Serv., Inc. v. Fed. Aviation Admin., 525 F.3d 1299, 1306 (Fed. Cir. 2008) (“[A] plaintiff must identify a separate source of substantive law that creates the right to money damages.”) (internal quotations omitted).

Plaintiff invokes the Non-Intercourse Act, 25 U.S.C. § 177, as a basis for jurisdiction in this Court.³ The Non-Intercourse Act states:

No purchase, grant, lease, or other conveyance of lands, or of any title or claim thereto, from any Indian nation or tribe of Indians, shall be of any validity in law or equity, unless the same be made by treaty or convention entered into pursuant to the Constitution. Every person who, not being employed under the authority of the United States, attempts to negotiate such treaty or convention, directly or indirectly, or to treat with any such nation or tribe of Indians for the title or purchase of any lands by them held or claimed, is liable to a penalty of \$1000. The agent of any State who may be present at any treaty held with Indians under

³ Plaintiff cites Title 28, Section 2116 of the Revised Statutes of the United States. This section is codified as 25 U.S.C. § 177.

the authority of the United States, in the presence and with the approbation of the commissioner of the United States appointed to hold the same, may, however, propose to, and adjust with, the Indians the compensation to be made for their claim to lands within such State, which shall be extinguished by treaty.

25 U.S.C. § 177 (2012).

Plaintiff's reliance on the Non-Intercourse Act as a basis for jurisdiction in this court is misplaced, as the Non-Intercourse Act is not a money-mandating statute. White Mountain Apache Tribe v. United States, 249 F.3d 1364, 1373 (Fed. Cir. 2001), aff'd and remanded sub nom. United States v. White Mountain Apache Tribe, 537 U.S. 465 (2003) (stating that 25 U.S.C. § 177 is not a statute that "imposes fiduciary obligations that would lead to a claim for money damages"). Further, only a tribe may invoke the Non-Intercourse Act. See Wolfchild v. United States, 731 F.3d 1280, 1294 (Fed. Cir. 2013); see also Narragansett Tribe of Indians v. S. R.I. Land Dev. Corp., 418 F. Supp. 798, 804 (D. R.I. 1976) ("In order to establish a prima facie case [for a claim under the Non-Intercourse Act,] plaintiff must show that: 1) it is or represents an Indian "tribe" within the meaning of the Act; 2) the parcels of land at issue herein are covered by the Act as tribal land; 3) the United States has never consented to the alienation of the tribal land; 4) the trust relationship between the United States and the tribe, which is established by coverage of the Act, has never been terminated or abandoned."). The Non-Intercourse Act does not provide a basis for jurisdiction in this Court.

Plaintiff relies on 25 U.S.C. § 201, also known as the Indian qui tam statute, as the basis for recovery under his Non-Intercourse Act claim, but that statute is inapplicable here as it authorizes suits "in the nature of an action of debt, in the name of the United States" 25 U.S.C. § 201 (2012).⁴ Plaintiff seeks to enforce the rights of Benjamin, Amanda, and Beatrice Reese, and to recover money for himself as well as the United States Treasury "on behalf of the Cherokee tribe or individual Indian[s]," but Plaintiff, who is not an attorney, may only represent himself or a member of his immediate family. Rule 83.1 of the Rules of the United States Court of Federal Claims. Immediate family is generally interpreted as being limited to a plaintiff's parents, spouse, siblings, or children. Fast Horse v. United States, 101 Fed. Cl. 544, 547-48 (2011). As Plaintiff has not alleged that Benjamin, Amanda, and Beatrice Reese are members of his immediate family, Plaintiff may not bring suit on their behalf. Nor may Plaintiff represent a tribe. Cherokee of Lawrence Cty., Tenn. v. United States, 06-158L, 2006 WL 5668261, at *2 (Fed. Cl. Sept. 1, 2006).

⁴ Section 201 provides:


All penalties which shall accrue under Title 28 of the Revised Statutes shall be sued for and recovered in the nature of an action of debt, in the name of the United States, before any court having jurisdiction of the same, in any State or Territory in which the defendant shall be arrested or found, the one half to the use of the informer and the other half to the use of the United States, except when prosecution shall be first instituted on behalf of the United States, in which case the whole shall be to their use.

25 U.S.C. § 201.

Plaintiff also invokes 25 U.S.C. §§ 1779-1779g to establish jurisdiction in this Court. These sections, collectively titled “Cherokee, Choctaw, and Chickasaw Nations Claims Settlement,” govern claims for right, title, or interest in the “Disclaimed Drybed Lands, which are contiguous to the channel of the Arkansas River as of December 13, 2002, in certain townships in eastern Oklahoma.” 25 U.S.C. § 1779a (2012). Under this statute, these Indian nations were to enter into a consent decree with the United States, and upon entry of that consent decree, all claims and past, present, and future rights, title, and interest to the Disclaimed Drybed Lands were to be extinguished. *Id.* at § 1779c. This statute does not confer jurisdiction on this Court to adjudicate the claims Plaintiff raises in this suit.

Conclusion

Defendant’s motion to dismiss is **GRANTED**. The Clerk is directed to dismiss this action.


MARY ELLEN COSTER WILLIAMS
Judge